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第6章 官民監視パートナーシップ

- コミュニケーション論の研究者であるロバート・ M・マクチェズニーは、こうしたビッグデータとビッグな政府の共生関係を評して「運命の絆で結ばれたカップルが自由と民主主義に暗い影を落とす」と述べている。Robert M. McChensey (2013). Digital Disconnect: How Capitalism Is Turning the Internet against Democracy, New Press, p. 21, http://books.google.com/books/?id=j.TkKTI8kVQC.
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第10章 プライバシー

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第3部 超監視社会への対抗策 第12章 原則

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第13章 国家に関する提案

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- ・法定主義——プライバシーの制限は、明確に、そして 細部にわたるまで具体的に法律で定めるべきである。 そして、テクノロジーの急速な進歩にプライバシー保 譲の仕組みが追いつくように、法律を頻繁に見直さな くてはならない。
- ・目的の正当性――通信監視が許されるのは、国の最も 重要な目的を追求するために必要な場合に限られるべ きである。
- ・必要性――通信監視が正当な目的を達成するために必要であると立証するのは、国家の責任である。
- ・妥当性――通信監視のメカニズムは、正当な目的を達成するために有効なものでなくてはならない。
- 相当性――通信監視は、プライバシーの権利と意見の 自由、表現の自由に干渉し、民主主義社会の土台を脅 かす、きわめて重大な権利侵害行為とみなすべきであ る。通信監視を相当な範囲にとどめるためには、一般 的には、しかるぐき権限をもつ司法機関による事前の 承認が必要とされる。
- ・しかるべき権限をもつ司法機関――通信監視に関わる 決定は、公正で独立した、しかるべき権限をもつ司法 機関によってなされなくてはならない。

- ・適正手続き――人権への干渉はいかなる場合も、法律に基づく手続きに従って決定されなくてはならない。 その手続きは、誰でも利用できる公平で公開の聴聞の場で、すべての人に同一の基準でおこなわれるべきである。
- ・本人への通知―通信監視の許可がくだされる場合は、対象者に通知されるべきである。通知すれば捜査が妨げられると、しかるべき権限をもつ司法機関が判断した場合を除いて、監視が実行される前に、誰もが異議申し立ての機会を与えられなくてはならない。
- 国民による監督 通信監視の透明性を確保し、権限 乱用の責任を問えるようにするために、国家は独立し た監督メカーズムを設けるべきである。その監督メカ ーズムには、国家の行動に関連がある可能性のある情 報すべてを入手する権限をもたせなくてはならない。
- ・通信とシステムの保金 サービス提供者や、ハードウェアおよびソフトウェアのメーカーは、システムに監視機能やバックドアを組み込んだり、国家による監視のためだけに特定の情報を収集もしくは保持したりすることを強制されてはならない。
- 国際協力に関する保護措置 ― 国家は、監視を実行するために他国の協力を求める場合がある。その際は、公開の明確な合意を結び、適用される可能性のある基準のなかで最も厳重にブライバシーを保護するものに準拠するようにしなくてはならない。
- ・遠法な情報取集に対する保護措置 違法な電子的監視をおこなった者はすべて、民事と刑事の制裁を受けるべきである。また、そのような監視により影響を受けた人物には、是正のために必要な法的メカニズムを利用する機会が認められなくてはならない。人権を脅力は大きな監視活動を暴露した内部告発者は、強力な保護を与えられるべきである。
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第14章 企業に関する提案

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〈資料 2 〉 OECD プライバシー枠組み (1980年)

- 収集制限の原則——個人データの収集には、制限が設けられるべきである。また、いかなるデータの収集 も、適法かつ公正な方法により、必要に応じてデータ 主体への通知と同意をへたうえで実施されなくてはならない。
- データ内容の原則――収集される個人データは、利用 目的に沿い、その目的に必要な範囲内のものであるべきである。また、そのデータは、正確、完全、最新の 内容でなくてはならない。
- ・目的明確化の原則――個人データを収集する目的は、収集時よりも前に特定されなくてはならない。また、収集したデータは、収集目的を達成するためだけに用いられるべきである。それ以外の目的で利用する場合は、収集目的と矛盾しない用途であること、そして、目的変更の都度に新たな用途を明示することが必要である。
- ・利用制限の原則――個人データは、aデータ主体の同意がある場合、またはb法律で認められている場合を除き、前項に従って明示された以外の目的のために公開されたり、提供されたり、その他の形で利用されたりしてはならない。
- 安全保護措置の原則――個人データは、消失、不正アクセス、毀損、不正な利用、改竄、漏洩などのリスクに対して、合理的な安全保護措置によって守られなくてはならない。
- 公開の原則――個人データの状況、扱い方、方針については、原則として公開すべきである。保管されている個人データの有無とそのデータの種類、主な利用目的、そしてデータ収集者の素性と通常の所在地を知る手立てが容易に得られなくてはならない。
- ・個人参加の原則――個人は、以下の権利をもつ。
 - a データ管理者が自身に関するデータを保有している かどうかを、データ管理者またはその他の者に確認 する権利
- b自身のデータを保有している者から、そのデータに ついて、合理的期間内に、有料の場合も過度に高く ない料金で、合理的な方法により、本人に理解しや すい形で知らされる権利
- c 上記の a および b に基づく要請を拒否された場合 に、理由の説明を受け、その決定に対して異議を申 し立てる権利
- d 自身に関するデータの内容に異を唱え、それが受け 入れられた場合は、そのデータを抹消、訂正、補 足、修正される権利
- ・責任の原則――データ管理者は、以上の諸原則に実効 性をもたせるための措置を実施する責任を負う。
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〈資料3〉アメリカ公正情報取り扱い綱領(1973年) 公正情報取り扱い綱領は、以下の5つの原則に基づいて

- いる。 1 存在自体が秘密にされた個人データ記録システムが
- あってはならない。 2 個人は、自身に関してどのような情報が記録されていて、それがどのように用いられているかを知る手
- 立てを与えられなくてはならない。 3 個人は、同意なしに、自身に関する情報が収集目的 以外の目的に利用されたり、提供されたりすること を阻止する手立てを与えられなくてはならない。
- 4 個人は、自身の個人特定可能な情報の記録について、訂正・変更する手立てを与えられなくてはならない。
- 5 個人特定可能な情報を生成し、保管し、利用し、配布する組織は、そのデータが所期の目的で利用されることを保証し、不正利用を防ぐための措置を講じなくてはならない。
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- ・透明性――消費者は、プライバシーとセキュリティの 扱いについて、わかりやすい情報を容易に得る権利を もつ
- ・文脈の尊重――消費者は、データを提供した文脈に沿 う範囲で、個人データを収集、利用、公開される権利 をもつ。
- ・セキュリティ――消費者は、個人データを安全に、そして責任をもって取り扱われる権利をもつ。
- ・アクセスと正確性――消費者は、扱いやすい形式で自 身の個人データにアクセスし、それを訂正する権利を もつ。この権利は、データの機密性の高さと、そのデ ータが下正確だった場合に本人に及ぶ悪影響の大きさ にふさわしい形で行使できなくてはならない。
- ・収集範囲の限定——消費者は、合理的な範囲内でのみ 個人データを収集・保管される権利をもつ。
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- 1 個人データを収集・処理する者に義務を課し、個人 データを収集される者の権利を認める「公正情報取 扱い」に関するグローバルな枠組みへの支持を再確 認し、
- 2 商業的利益や政治的影響力と無関係に、法的枠組み に準拠して透明性のある決定をくだせる独立のデー タ保護機関への支持を再確認し、
- 3 個人を特定可能な情報の収集を最少化、もしくは完全になくすための真の「プライバシー強化手法」

- と、プライバシー基準の遵守を求める実効的な「プ ライバシー影響評価」への支持を再確認し、
- 4 欧州評議会の条約第108号および2001年の議定書を 批准していない国に対して、可及的速やかな批准を 促し、
- 5 包括的なプライバシー保護の枠組みと独立のデータ 保護機関の設置していない国に対して、可及的速や かな設置を促し、
- 6 プライバシー保護の法的枠組みを設置している国に対して、その枠組みの実効的な実施と、世界レベルと地域レベルの協力を促し、
- 7 各国に対し、個人データが不正に公開されたり、収集目的と合致しない形で用いられたりした場合にただちに本人に通知されるようにすることを促し、
- 8 各国に対し、データを匿名化する手法の適切さについて包括的な調査を実施し、その手法が実際にブライバシーと医名性を守れているか判断するためのデータを集めることを勧告し、
- 9 顧認識、全身スキャン、生体認証、皮膚埋め込み型無線ICタグなどの新しい大量監視システムの開発 と導入を一時停止し、独立機関による透明性のある徹底した検討と民主的議論の対象にすることを要求。
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- 第7条 私的生活・家庭生活の尊重。すべての人は、私 的生活・家庭生活、住居、通信を尊重される権利を もつ。
- 第8条 個人データの保護。
 - 1 すべての人は、みずからに関する個人データを保護 される権利をもつ。
 - 2個人データは、明示された目的のために、そして本 人の承諾など法律で定められた適法な根拠に基づい て、公正に扱われなくてはならない。すべての人 は、みずからに関して収集されたデータにアクセス し、それを修正する権利をもつ。
 - 3これらのルールの遵守は、独立した機関により監督を受けなくてはならない。

- 37 この国連決議は、「プライバシー、家族、家庭、通信を恣意的もしくは不法に干渉されないというプライバシーの権利。そして、そのような干渉に対する法的保護を与えられる権利を確認し、プライバシーの権利を行使することが表現の自由と思想の自由を実現するうえて重要な役割を果たし、民主社会の1つの基盤を成すものであることを確認」している。United Nations General Assembly (21 Jan 2014)、"Resolution adopted by the General Assembly on 18 December 2013, 68/167, The right to privacy in the digital age," http://www.un.org/ga/search/view_doc.asp?symbol=A/RES/68/167.
- 38 アメリカ建国の父の1人であるベンジャミン・フランクリンは、こう述べている。「その場限りのささやかな安全を得ようとして、本質的な自由を手放すような人間は、自由も安全も得る資格がない」
- 39 Marcia Stepanek (8 Aug 2013), "The Snowden effect: An opportunity?" Stanford Social Innovation Review, http://www.ssireview.org/blog/entry/the_ snowden_effect_an_opportunity.
- 40 Gerald F. Seib (21 Nov 2008), "In crisis, opportunity for Obama," Wall Street Journal, http://online.wsj. com/news/articles/SB122721278056345271.
- 41 Bruce Schneier (2012), Liars and Outliers: Enabling the Trust That Society Needs to Thrive, Wiley, http://www.wiley.com/WileyCDA/WileyTitle/productCd-1118143302.html. [邦訳/『信頼と裏切りの社会』(NTT出版)]
- 42 Charles Safran et al. (Jan/Feb 2007), "Toward a national framework for the secondary use of health data: An American Medical Informatics Association white paper," Journal of the American Medical Informatics Association 14, https://www.sciencedirect.com/science/article/pii/S106750270600212X. Peter B. Jensen, Lars J. Jensen, and Søren Brunak (Jun 2012), "Mining electronic health records: Towards better research applications and clinical care," Nature Reviews: Genetics 13, http://www.dartmouth.edu/~cbbc/courses/bio270/PDFs-13S/Tim_Byounggug.pdf.
- 43 Reynol Junco (2014), Engaging Students through Social Media: Evidence Based Practices for Use in Student Affairs, Wiley/Jossey-Bass, http://www. wiley.com/WileyCDA/WileyTitle/ productG-111864749.html.
- 44 Christian Rudder (28 Jul 2014), "We experiment on human beings!" OK Trends, http://blog.okcupid.com/ index.php/we-experiment-on-human-beings. Christian Rudder (4 Sep 2014), "When websites peek into private lives," Wall Street Journal, http:// online.wsj.com/articles/when-websites-peek-intoprivate-lives-1409861575.
- 45 Mark Weinstein (2 Sep 2014), "OKCupid, that's OKStupid," Huffington Post, http://www. huffingtonpost.com/mark-weinstein/okcupid-thatsokstupid b 5739812.html.
- 46 US Executive Office of the President (2013), "Digital government: Building a 21st century platform to better serve the American people," http://www. whitehouse.gov/sites/default/files/omb/egov/digitalgovernment/digital-government.html. Microsoft Corporation (27 Mar 2013), "State and local governments adopt Microsoft Dynamics CRM to

- improve citizen service delivery," *Microsoft News Center*, http://www.microsoft.com/en-us/news/press/2013/mar13/03-27dynamicscrmpr.aspx.
- 47 イギリスの GCHQ は、このような社会的議論を明らかに恐れている。スノーデンが暴露した文書のつによれば、GCHQ 内部では再三にわたり、監視の広がりに関して「有害な社会的議論」を避ける必要性が論じられていた。James Ball (25 Oct 2013)、"Leaked memos reveal GCHQ efforts to keep mass surveillance secret," Guardian, http://www.theguardian.com/uk-new/2013/oct/25/leaked-memos-gchq-mass-surveillance-secret-snowden.
- 48 この言葉は、アメリカの奴隷制廃止活動家とせずド
 ア・パーカーの1853年の言葉をアレンジしたもの
 だ。パーカーはこう述べた。「私は道徳の世界を知
 っているふりをするつもりなどない。そこに懸かる
 弧は長く、目を凝らしても先は見えない。弧の湾曲
 の仕方を計算し、経験に基づいてその行き着く先を
 推測することもできない。それでも、私に見えてい
 ることから確信をもって言えることがある。それ
 は、その弧が圧截のほうに向かって曲がっていると
 いうことだ」。garson (15 Nov 2012), "The arc of
 the moral universe is long but it bends toward
 justice," Quote Investigator, http://quoteinvestigator.
 com/2012/11/15/arc-of-universe.